# INTRODUCING A FIFTH GENERATION FIGHTER – THE AUSTRALIAN EXPERIENCE



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### Aim is to describe how Australia arrived at its decision and give insights that might be relevant to the upcoming Swiss decision

- Decision making for the 'New Air Combat Capability'
- Australian industry involvement
- Some challenges in managing the 'New Air Combat Capability'/F-35 program
- Driving the '5<sup>th</sup> Generation' cultural change



### Australia has been experiencing the challenges in introducing a new air combat capability .....about 10 years earlier than Switzerland!

#### Differences:

- Australia has about double the fighter assets
- Has employed a 'maritime strategy' for 40+ years
- Need 'expeditionary' capabilities just to get around a country 188 times the size of Switzerland!

#### Similarities:

- Air power and protection of sovereign airspace is key
- Both aspire to impartial and comprehensive procurement processes
- Air-to-air capabilities of highest importance, but land strike and maritime strike also important
- Seek high end capabilities in diminishing and now relatively small numbers, but which be retained for decades







#### The Australian major capability acquisition process has evolved since the F-35 Program, but the overall process is still similar

**Up** to 1999

**Force Design** 

Vice Chief of Defence Force and **Head Force Design** 

Identify the requirements for a new air combat capability and initiate the Program

*19<mark>9</mark>9-20*14

**Progressive** Consideration by Senior **Defence** 

Head Force Design and Chief of Air Force as Capability Manager for Air Combat (supported by others)

Gate 0 - Project initiation (1999) Gate 1 – Project scope, cost schedule refined more

(2006)

Gate 2 (in phases) – Recommended options for cost, schedule and scope (2009-2014)

**2006-2014** 

Final Approval by Government

**National Security Committee** 

Agree preferred option – and give funding approval (Phased approval – 2006: project definition, 2009: 14 x F-35, 2014: 58 x F-35)

**2002-2023** 

**Procurement** 

Capability Acquisition & **Sustainment Group** 

2014-PWD

Sustainment in service

Establishes program to deliver the capability (to Capability Manager requirements)

Supports the capability in service (in support of the Capability Manager)

## The Air 6000 'New Air Combat Capability' Program started in 1999, with the aim of replacing the F-18 and F-111 from about 2010 through an 'open' competition

- In the 1990s the PWD our air combat fleet was 21 F-111s (1973-) and 71 F-18s (1985-)
- The Planned Withdrawal Dates (PWD) for the F-18 and F-111 were then 2010
- In 1992-94 Australia bought 15 additional surplus US F-111s and looked at delaying the F-111 PWD to 2020 (and replace the F-18 first)
- Air 6000 established in 1999 to consider variety of options to replace F-18 and F-111



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### Process perceived by some to have been 'cut short' when Australia joined the F-35 System Design & Demonstration phase from 2002

- 27 Jun 2002 Australian Defence Minister (Hill) announced Australia would join the System Development and Demonstration Phase of F-35
  - get access to better information about the F-35
  - better position Australian Industry
- Nov 2006 (First Pass)— the F-35 was approved by Government as the preferred aircraft type — Initial Operating capability was pushed back to 2018 (due internal funding considerations)
- In 2007, Government decided to replace the F-111 early with 'interim' F-18F aircraft to avoid a 'capability gap' pending the arrival of the F-35



Minister Hill and US Secretary of Defence Rumsfeld, 2002



**Australian F-18F** 

## The selection process has been long — 1999-2009 (10 years) for initial funding approval, and 1999-2014 (15 years) for approval to replace the entire F-18A/B fleet

- 2009 Government agreed option for 14 x F-35 at cost of 2.4B CHF
- 2010-11 2 year delay in the International JSF program schedule
  - Australian F-35 IOC now within 9-12 months of US IOC (both in 2018 at time)
- 2012 To assist with Government budget, there was a 2 year delay in Australian F-35 program
  - This also assisted by moving Australian IOC to 2020 eg much later than USAF F-35 IOC
- In 2014, Defence gained Government approval for 58 F-35s at cost of 11.5B CHF

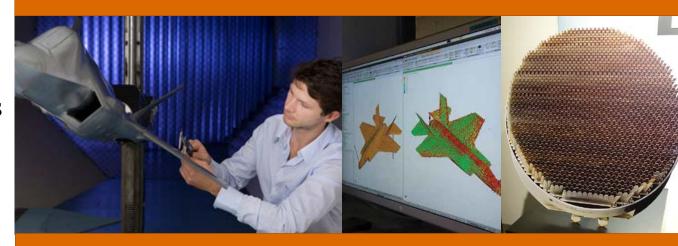


Australian Defence Headquarters in Canberra, Australia

### Despite the 2002 entry to F-35 SDD, Australia conducted a thorough analysis of air combat options against Australian requirements

- Australia has a 'multi-role' requirement:
  - Maritime strike
  - Land strike
  - Air control/air defence
- 5<sup>th</sup> Generation needed regional 5<sup>th</sup> gen capabilities by 2030+
- By 2005, Defence Science Technology
   Organisation staff had sufficient F-35 data to
   evaluate the aircraft contenders (plus F-22)
   against representative scenarios and missions
- Ultimately, the F-35A had best overall performance
- Cost not the driving factor at this stage!





The decision to acquire up to 100 aircraft was driven by desired

performance in operational scenarios

• Australia's requirement for fighters is based on 'defence of Australia and Australian interests'

- Need to be able to operate in two areas and maintain a training capability.
- Two squadrons were required for each area of operations – one to operate and one to replace it
- Thus 4 operational squadrons and a training squadron were required
- The result was actually just over 100
- 'Up to 100 aircraft' agreed by Government in 2000 (White paper 2000)

Function	Aircraft
4 x op squadrons	48
4 x op squadron maintenance	16
Training squadron	16
Training squadron maintenance	6
Attrition and fatigue	14
Total:	100



### Once the F-35A was selected, the decision was made to join the Program as a Partner for both operational and industry reasons

- In 2005, Australia joined the F-35
   Production Sustainment and Follow-On
   Development (PSFD) Program as a Partner to:
  - Gain more 'inside' knowledge of 'costschedule-capability'
  - No commitment to buy at that stage (it was not until late 2006 that Government approved F-35A as preferred type)
  - <u>To position for Australian industry</u> <u>benefits</u>



Deputy Secretary England and Minister Nelson, Minister for Defence sign the F-35 PSFD agreement in 2005



## Achieving good Australian industry outcomes was and is a central tenet of the JSF Division - and the <u>key</u> Government expectation

#### **Capability Outcome**

Deliver a JSF air combat capability that is effectively integrated into Air Force, ADF and coalition environments, providing a catalyst for change in the way we fight and win. The JSF capability will be underpinned by four pillars:

Lethality

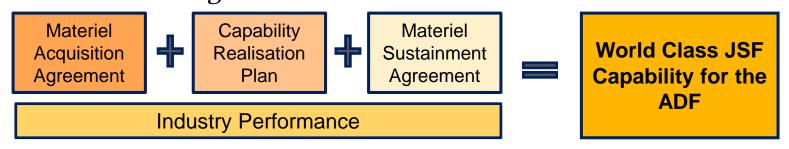
**Survivability** 

**Sustainability** 

**Affordability** 

#### **Industry Outcome**

Deliver a strong Industry base that supports the JSF capability and provides Australia with long term economic benefit.



Industry is a fundamental input to Defence capability! Without it Australia can not deliver the full 5<sup>th</sup> gen capability

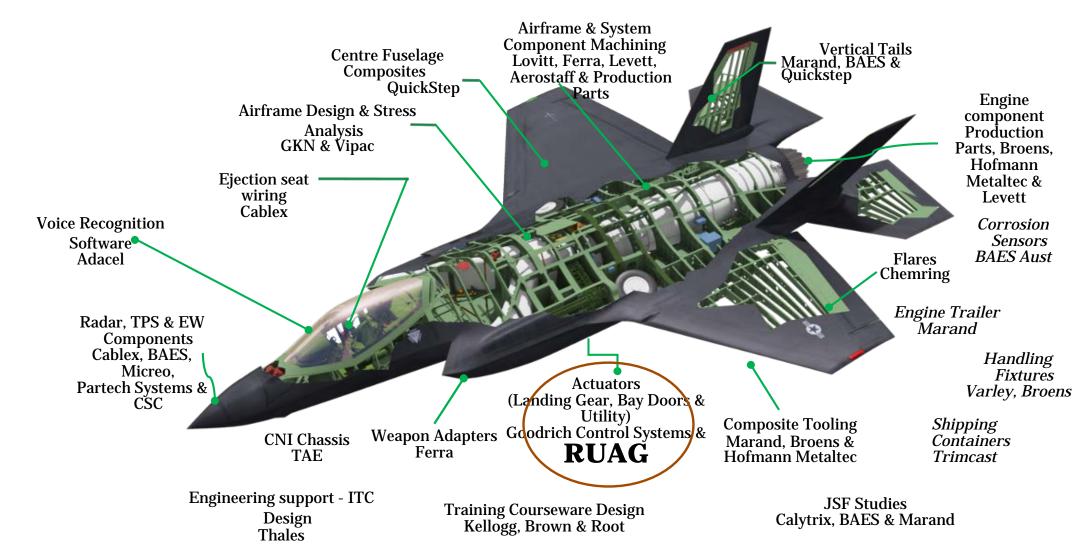
### Defence and Department of Industry established a large industry team with the aim of driving good Australian industry outcomes

- Agreed an industry plan with Lockheed-Martin and Pratt & Whitney as the OEMs
- 'Strategic' (ours to lose) and competitive work
- Worked to build up Australian industry capabilities to be ready to bid
  - Assisted with training programs and regular program 'opportunity' updates
  - Provided support to Australian companies engaging in the US
- State Governments also very supportive of their locally-based companies
- Established a JSF Industry Support Program
  - 50% Government grant and 50% by company
  - Used to make industry more competitive
- Focus now is on sustainment
- Australia hosts a regional support centre
  - BAE airframe and TAE engines



Minister for Defence Materiel (far right) and First Australian part (Lovett Engineering) for an Australian F-35 (AU-1), 2012

### Industry has contracts to date in the production phase (A\$.8B) with several \$B expected - now looking to the sustainment phase



RUAG has a large presence in Australia and has gained production work as well as starting to win sustainment responsibilities

- Subsidiary of RUAG, Switzerland
- Has secured contracts to 2021
  - Manufactures actuators for F-35 landing gear (global sole source on carrier variant; dual source on other variants) and F-35 weapons bay doors (100% global source)
  - Provides metal processing and finishes for Australian F-35 metal components
  - Has 'Preferred Business Partner' agreements with UTAS (UK), UTAS (US), and National Machine Group
- In November 2016, Assigned F-35 Component MRO&U responsibility for components in the following categories:
  - Valves
  - Auxiliary Power System
  - Hydraulic, Pneumatic, Pneudraulic, Hydro-Mechanical
  - Landing Gear, Wheels & Brakes





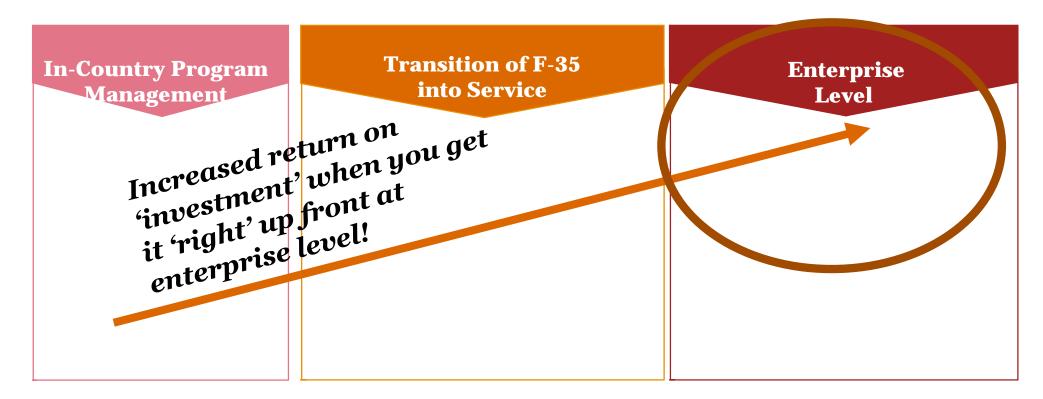
### Australia is focussing on the parts of the program that the JSF Program Office is not delivering, rather than on the aircraft itself!

U.S. F-35 JPO Enterprise Partner/FMS Nation
Defence Enterprise:
Implementation →
Integration →
Optimization

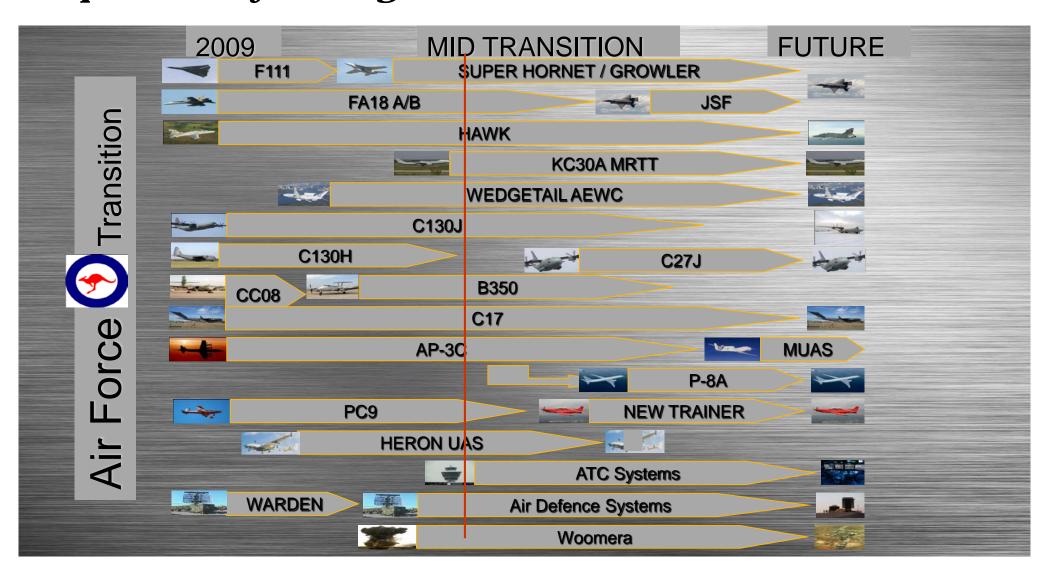
### And even within that focus - the greatest challenges (and reward) in transitioning to a new aircraft will be the enterprise-level ones

Eg

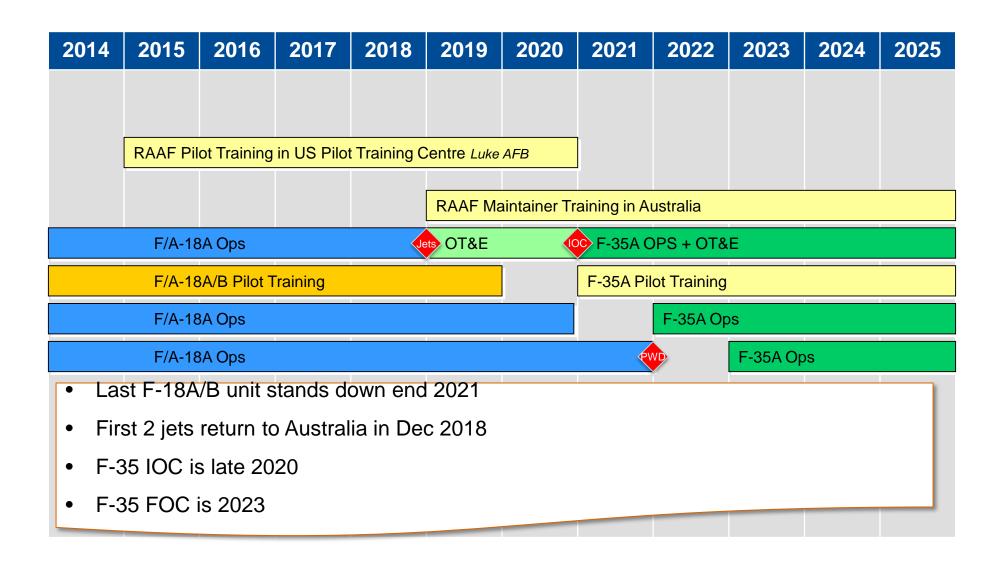
- Integration with existing logistics systems and Defence information systems
- Demands on intelligence mission data and the intelligence system



## The Air Combat Transition has many moving parts...and there are many competing priorities! And lots of interdependencies that must be proactively managed!



### Careful transition planning is needed to ensure no 'capability gap' while transitioning – especially with a fixed size workforce!





#### Why is the F-35 a catalyst for a 5<sup>th</sup> Generation cultural change?



4th generation F-18





5<sup>th</sup> generation F-35



whistleOut



## The 5<sup>th</sup> Generation-driven change does not need to wait until aircraft are delivered....much initial thinking and innovation can be started ahead of the arrival of new platforms!



- Enhance the Air-Land Integration Capability
   Enhance Air Force's Maritime Operations Capability
- 3. Establish an Air Warfare Centre
- 4. Enhance Air Force's C4 Capability
- 5. Optimise Air Force Contribution and Access to the Common Operating Picture
- 6. Grow the Air Force Cyber Capability
- 7. Develop an Integrated Fire Control Capability
- 8. Enhance Air Force's Air Base War Fighting Capability
- 9. Implement an Air Force Collective Training Plan
- 10. Enhance Air Force's Live, Virtual and Constructive and Ranges Capability
- 11. Integrate Logistics into the Battlespace
- 12. Develop Capacity to Manage Air Force Security
- 13. Develop Air Force's Strategy Driven Operating Model
- 14. Establish an Air Force Integrated Capability Management Process
- 15. Develop a Workforce Management Strategy

### Summary: The Australian lessons learned in the delivery of a New Air Combat Capability are universal – but are still a work in progress!

- Buying a fighter aircraft is a complex activity and it will take many years beware short cuts!
- You are not buying for the present you need a capability that will be relevant in the future!
- Establish an *integrated program* management approach focused on *Program outcomes*
- Identify and map interdependencies between all elements of the Program (including enterprise level) to best manage the critical path for the Program
- The aircraft have already been designed....and so focus on what counts *transition to service* and integration into the broader Defence eco-system.
- Determine what the National Program Office can *control* and what it can *influence;* and provide staff with a toolkit of approaches to operate effectively in both contexts
- You are not just replacing a fighter you are changing the way you will fight in the future if you allow a **seamless**, **integrated and networked 5th Generation force** to be realised
- You have many stakeholders at all levels Communication is critical
- Industry is a fundamental input to Defence capability

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